CYNDY DAY-WILSON (STATE BAR NO. 135045) City Attorney 2 City of Eureka 531 K Street FILED 3 Eureka, CA 95501 Telephone: 707-441-4147 NOV 2 1 2012 Facsimile: 707-441-4148 4 cday-wilson@ci.eureka.ca.gov SUPERIOR COURT OF CALIFORNIA COUNTY OF HUMBOLDT 5 CYNTHIA J. LARSEN (STATE BAR NO. 123675) 6 clarsen@orrick.com CAMERON L. DESMOND (STATE BAR NO. 268925) 7 cdesmond@orrick.com ORRICK, HERRINGTON & SUTCLIFFE LLP 8 400 Capitol Mall, Suite 3000 Sacramento, CA 95814-4497 9 Telephone: 916-447-9200 Facsimile: 916-329-4900 10 Attorneys for Plaintiff **EXEMPT FROM FILING FEES** 11 City of Eureka GOV'T CODE § 6103 12 SUPERIOR COURT OF THE STATE OF CALIFORNIA 13 **COUNTY OF HUMBOLDT** 14 CASE NO. DR120811 15 CITY OF EUREKA, 16 Plaintiff, 17 COMPLAINT FOR VALIDATION v. (C.C.P. §§ 860-870.5) 18 ALL PERSONS INTERESTED IN THE 19 MATTER of the Issuance and Sale of Bonds for the Purpose of Refunding Certain 20 Obligations that the City of Eureka Owes to the California Public Employees Retirement System Arising Under Section 20000 et seq. 21 of the California Government Code, and Certain Proceedings Leading Thereto, 22 Including the Adoption of a Resolution that Authorizes the Issuance of Taxable Pension 23 Obligation Funding Bonds and the Execution and Delivery of an Indenture Relating to the 24 Issuance of Such Bonds, 25 Defendants. 26 27 28

- 8. The obligation of the City to make contributions to the System pursuant to the PERS Law represents an obligation imposed by law and, as such, the City is required to satisfy such obligation from any money available in any fund in the City's treasury. The City's obligation to make payments to fund such retirement benefits is exempt from the debt limitation of Article XVI, Section 18 of the California Constitution.
- 9. Pursuant to the City's obligation to the System under the PERS Law, the City must pay the System interest on its Unfunded Liability at an interest rate established from time to time by the System in consultation with the System's actuary. As of June 30, 2012, based upon the actuarial report issued by the System, the PERS Side Fund obligation of the City is approximately \$7,782,683.
- amount equal to the sum of (a) the principal amount not to exceed the total combined amount of the PERS Side Fund obligations, (b) the costs of issuance of the Series 2013 Bonds (including underwriters' discount), and (c) the original discount (if any) on the Series 2013 Bonds, for the purpose of refunding the PERS Contract and thereby providing funds for the System to invest. In addition, the City desires to authorize the issuance of the Additional Bonds for the purpose of refunding any additional obligations under the PERS Contract in the future from time to time.

#### The Resolution

- On November 6, 2012, after public notice in accordance with law, the Council adopted the Resolution. A true and correct copy of the Resolution is attached hereto as Exhibit A and incorporated by this reference as if fully set forth herein.
- 12. The Resolution authorizes and directs the authorized officers of the City to execute and deliver any and all documents in order to consummate the transactions contemplated by the Resolution and to carry out, give effect to, and comply with the terms and intent of the Resolution, including bringing the present validation action.

### The Issuance Of The Bonds

13. The City is authorized under Articles 10 and 11 (commencing with section 53570) of Chapter 3 of Division 2 of Title 5 of the Government Code of the State of California

(the "Refunding Bond Law") to provide for the refunding of its obligations by issuing bonds or other evidence of indebtedness and applying the proceeds of such to the retirement of its obligations evidenced by the PERS Contract.

- As authorized and approved in the Resolution, the City will issue the Series 2013 Bonds in an aggregate principal amount equal to the sum of (a) the principal amount not to exceed the total combined amount of the PERS Side Fund Obligations; (b) the costs of issuance of the Series 2013 Bonds (including underwriters' discount), and (c) the original issue discount (if any) on the Series 2013 Bonds. The Series 2013 Bonds may be issued at one time or from time to time and will be substantially in the form or forms set forth in the Indenture, with such changes therein, deletions therefrom and additions thereto as authorized in the Resolution. In no event will the aggregate principal amount of the Series 2013 Bonds exceed \$8,250,000 net of the original issue discount (if any). Pursuant to the Resolution, the City has approved and authorized the issuance of Additional Bonds from time to time in the future to refund any additional obligations under the PERS Contract.
- 15. As authorized in the Resolution, the Series 2013 Bonds shall be issued as fixed rate bonds and the Additional Bonds may be issued as fixed rate bonds, variable rate bonds, indexed notes, current interest bonds, deferred interest bonds, capital appreciation bonds, convertible capital appreciation bonds, embedded cap bonds, equity participation bonds or synthetic or hedged fixed rate bonds, or such other types of bonds as may be set forth in the Indenture or supplemental indenture. The interest rate on the 2013 Bonds shall not exceed 6 percent per annum and shall mature not later than thirty years from the date of their issuance. Additional Bonds shall be issued pursuant to a Supplemental Indenture subject to the limitations contained in the Indenture and Resolution.

#### The Indenture

16. The Resolution approved the form of, and authorized the City to execute and deliver, the Indenture, pursuant to which the proceeds from the sale of the Series 2013 Bonds will be deposited with a trustee, which in turn will remit such proceeds to the System for the purpose of funding obligations of the City under the PERS Contract. A true and correct copy of

the Indenture is attached hereto as Exhibit B and is incorporated by this reference as if fully set forth herein. As provided in the Resolution, the Indenture will be substantially in the form attached hereto with such changes therein, deletions therefrom and additions thereto as authorized in the Resolution.

- 17. The Indenture establishes the terms and conditions upon which the Series 2013 Bonds shall be issued, including the terms and conditions for issuance of the various types of bonds described above. As provided in the Indenture, a portion of the proceeds of the Series 2013 Bonds will be applied to pay the costs of issuance, including any underwriter's discount, original issue discount, and bond insurance premiums, if any. Pursuant to the Resolution and the Indenture, any Additional Bonds issued by the City shall be issued pursuant to supplemental indentures and duly adopted resolutions, consistent with and subject to the limitations contained in the Resolution and the Indenture.
- 18. The Series 2013 Bonds, and any Additional Bonds that may be issued relate to and constitute the refunding of a pre-existing obligation imposed by law. Accordingly, the Series 2013 Bonds and any Additional Bonds, the Indenture, and any and all contracts and agreements relating thereto are exempt from the debt limitation of Article XVI, Section 18 of the California Constitution.

# Statutory Authorization For Institution Of This Validation Proceeding

- 19. Government Code section 53511 provides that a local agency may bring an action pursuant to the Validation Statute to determine the validity of its bonds, warrants, contracts, obligations or evidence of indebtedness. The City is a local agency authorized to bring an action under the Validation Statute pursuant to Government Code section 53510.
- 20. Code of Civil Procedure section 860 provides that a public agency, such as the City, may bring an *in rem* action to determine the validity of any matter which under any other law is authorized to be determined pursuant to the Validation Statute. The Validation Statute provides that the action shall be brought in the Superior Court of the county in which the principal office of the public agency is located.

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27 28 21. The principal office of the City is located in Humboldt County, California.

- 22. This action is properly brought by the City as an *in rem* proceeding pursuant to Government Code section 53511 and Code of Civil Procedure section 860 for the judicial examination, approval and confirmation of the validity of the proceedings described above, the Resolution, the issuance and sale of the Series 2013 Bonds and any Additional Bonds, and the execution and delivery of the Indenture and any other related contracts or agreements authorized or contemplated by the City, and the adoption of resolutions pertaining thereto.
- 23. All such proceedings by and for the City and the provisions of the Resolution, the Series 2013 Bonds, the Additional Bonds, the Indenture, and any other related contracts or agreements were, are and will be in conformity with the applicable provisions of all laws and enactments at any time in force or controlling upon such proceedings, whether imposed by law, constitution, statute or ordinance, whether federal or state, and were, are and will be fully in conformity with all applicable requirements of all regulatory bodies, agencies or officials having or asserting authority over said proceedings or any part thereof.

## Service By Publication

24. The TIMES-STANDARD is a newspaper of general circulation published daily in the County of Humboldt and is the newspaper most likely to give notice to persons interested in these proceedings. Publication of summons in said newspaper should be ordered by the Court pursuant to Code of Civil Procedure section 861 and Government Code section 6063. The only other notice reasonably practicable is (a) by posting a copy of the Summons in two public places within the City, and (b) by mailing copies of the Summons and Complaint to those persons, if any, or their attorneys of record, who, not later than ten days after publication of Summons is complete, have expressly notified in writing the City's attorneys of record of their interest in this matter.

### First Cause Of Action

(Determination of the Validity of Proceedings)

25. The City realleges and incorporates by this reference the allegations of paragraphs 1 through 24 above as though fully set forth herein.

# **Second Cause Of Action**

(Determination that the Series 2013 Bonds, the Indenture, and Additional Bonds are Constitutional Pursuant to Article XVI, Section 18 of the California Constitution)

- 27. The City realleges and incorporates by this reference the allegations of paragraphs 1 through 26 above as though fully set forth herein.
  - 28. Article XVI, Section 18 of the California Constitution provides in pertinent art:

No county, city, town, township, board of education, or school district, shall incur any indebtedness or liability in any manner or for any purpose exceeding in any year the income and revenue provided for such year, without the assent of two-thirds of the voters of the public entity voting at an election to be held for that purpose.

- 29. The debt limitation set forth in Article XVI, Section 18, has been held by the California Supreme Court not to apply to obligations imposed by law.
- 30. The law imposes a statutory duty upon the City to provide funding for retirement benefits for City employees and former employees, and the foregoing is an obligation imposed by law.
- 31. The Series 2013 Bonds, which will be issued and sold to refund obligations under the PERS Contract and pay costs of issuance of the Series 2013 Bonds, are in fulfillment of the City's obligation to fund the retirement benefits for City employees and former employees.
- 32. The City's obligation with respect to the Pension Obligation constitutes an obligation imposed by law. The Series 2013 Bonds, the proceedings and agreements related thereto, including the Resolution, the Indenture, and any Additional Bonds issued from time to time, are exempt from and not subject to the debt limitation set forth in Article XVI, Section 18 of the California Constitution.
- 33. The City's incurrence of any and all indebtedness and/or liability in connection with the Series 2013 Bonds, any Additional Bonds, and all contracts and agreements related thereto, including the Indenture, is exempt from and not subject to the debt limitation set forth in Article XVI, Section 18 of the California Constitution.

Pursuant to the Validation Statute and Government Code section 53511,

the City is entitled to a judicial determination establishing that the Series 2013 Bonds, the

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contracts or agreements authorized or contemplated by the City, were, are and will be valid and legal, and were, are and will be in conformity with the applicable provisions of all laws and enactments at any time in force or controlling upon such proceedings, whether imposed by law, constitution, statute or ordinance, whether federal or state, including but not limited to the Refunding Bond Law and the provisions of Article XVI, Section 18 of the California Constitution;

- b. All conditions, things and acts required by law to exist, happen or be performed precedent to the adoption of the Resolution, and the terms and conditions thereof, including the authorization for the issuance and sale of the Series 2013 Bonds and Additional Bonds, and the execution and delivery of the Indenture and any other related contracts or agreements authorized or contemplated by the City, have existed, happened and been performed in the time, form and manner required by law;
- c. The City has the authority under the California Constitution and California law to (i) execute and deliver the Indenture, any other related contracts or agreements, and issue the Series 2013 Bonds; (ii) apply the proceeds of the Series 2013 Bonds to refund any obligations under the PERS Contract and pay costs of issuance of the Series 2013 Bonds; and (iii) issue Additional Bonds upon the terms and conditions authorized in the Resolution and the Indenture;
- d. Upon execution and delivery thereof, the Series 2013 Bonds, any Additional Bonds, the Indenture, and any and all contracts and agreements executed and delivered in connection therewith will be valid, legal and binding obligations.
  - 5. That judgment be entered on the Second Cause of Action determining that:
- a. The Series 2013 Bonds, any Additional Bonds, and the Indenture and all contracts and agreements executed and delivered in connection therewith, are obligations imposed by law;
- b. The Series 2013 Bonds, any Additional Bonds, and the Indenture and all contracts and agreements executed and delivered in connection therewith, are and will be valid and binding obligations under the Constitution and the laws of the State;

- c. The City's incurrence of any and all indebtedness and/or liability in connection with the Series 2013 Bonds and Additional Bonds, and all contracts and agreements related thereto, including the Indenture, is exempt from and not subject to the debt limitation set forth in Article XVI, Section 18 of the California Constitution.
- 6. That the Court permanently enjoin and restrain all persons from the institution of any action or proceeding challenging, *inter alia*, the validity of the Resolution, the execution and delivery of the Indenture and any related contracts or agreements, and the issuance and sale of the Series 2013 Bonds and Additional Bonds, or any matters herein adjudicated or which at this time could have been adjudicated against the City and against all other persons;
  - 7. For costs incurred herein; and
  - 8. For such other and further relief as the Court may deem just and proper.

Dated: November 20, 2012

Cyndy Day-Wilson

City Attorney, City of Eureka